WEST VIRGINIA LEGISLATURE

EIGHTY-FIRST LEGISLATURE REGULAR SESSION, 2014

ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 408

(SENATOR PLYMALE, ORIGINAL SPONSOR)

[Passed March 5, 2014; in effect from passage.]

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AN ACT to amend and reenact §62-12-13 of the Code of West Virginia, 1931, as amended, relating to powers and duties of the Parole Board; eligibility for parole; clarifying the procedures for granting parole; and clarifying that a parole-eligible inmate is entitled to a timely parole hearing regardless on where he or she is housed.

Be it enacted by the Legislature of West Virginia:

That §62-12-13 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

ARTICLE 12. PROBATION AND PAROLE.

§62-12-13. Powers and duties of board; eligibility for parole; procedure for granting parole.

- 1 (a) The Parole Board, whenever it is of the opinion that
- 2 the best interests of the state and of the inmate will be served,
- 3 and subject to the limitations provided in this section, shall

- 4 release any inmate on parole for terms and upon conditions
- 5 provided by this article.
- 6 (b) Any inmate of a state correctional institution is 7 eligible for parole if he or she:
- 8 (1)(A) Has served the minimum term of his or her 9 indeterminate sentence or has served one fourth of his or her
- 10 definite term sentence, as the case may be; or
- 11 (B) He or she:
- 12 (i) Has applied for and been accepted by the
- 13 Commissioner of Corrections into an accelerated parole
- 14 program;
- 15 (ii) Does not have a prior criminal conviction for a felony
- 16 crime of violence against the person, a felony offense
- 17 involving the use of a firearm or a felony offense where the
- 18 victim was a minor child.
- 19 (iii) Is not serving a sentence for a crime of violence
- against the person, or more than one felony for a controlled
- 21 substance offense for which the inmate is serving a
- 22 consecutive sentence, a felony offense involving the use of a
- 23 firearm or a felony offense where the victim was a minor
- 24 child; and
- 25 (iv) Has successfully completed a rehabilitation treatment
- 26 program created with the assistance of a standardized risk and
- 27 needs assessment.
- 28 (C) Notwithstanding any provision of this code to the
- 29 contrary, any inmate who committed, or attempted to commit,
- 30 a felony with the use, presentment or brandishing of a
- 31 firearm, is not eligible for parole prior to serving a minimum

- 32 of three years of his or her sentence or the maximum sentence 33 imposed by the court, whichever is less: *Provided*. That any 34 inmate who committed, or attempted to commit, any violation 35 of section twelve, article two, chapter sixty-one of this code, with the use, presentment or brandishing of a firearm, is not 36 eligible for parole prior to serving a minimum of five years of 37 38 his or her sentence or one third of his or her definite term sentence, whichever is greater. Nothing in this paragraph 39 40 applies to an accessory before the fact or a principal in the 41 second degree who has been convicted as if he or she were a 42 principal in the first degree if, in the commission of or in the 43 attempted commission of the felony, only the principal in the first degree used, presented or brandished a firearm. An 44 45 inmate is not ineligible for parole under the provisions of this 46 paragraph because of the commission or attempted 47 commission of a felony with the use, presentment or brandishing of a firearm unless that fact is clearly stated and 48 49 included in the indictment or presentment by which the 50 person was charged and was either: (i) Found guilty by the 51 court at the time of trial upon a plea of guilty or nolo 52 contendere; (ii) found guilty by the jury, upon submitting to the jury a special interrogatory for such purpose if the matter 53 54 was tried before a jury; or (iii) found guilty by the court, if 55 the matter was tried by the court without a jury.
- 56 (D) The amendments to this subsection adopted in the 57 year 1981:
- (i) Apply to all applicable offenses occurring on or afterAugust 1 of that year;
- 60 (ii) Apply with respect to the contents of any indictment 61 or presentment returned on or after August 1 of that year 62 irrespective of when the offense occurred:

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- 63 (iii) Apply with respect to the submission of a special 64 interrogatory to the jury and the finding to be made thereon 65 in any case submitted to the jury on or after August 1 of that year or to the requisite findings of the court upon a plea of 66 guilty or in any case tried without a jury: Provided, That the 67 68 state gives notice in writing of its intent to seek such finding 69 by the jury or court, as the case may be. The notice shall 70 state with particularity the grounds upon which the finding will be sought as fully as the grounds are otherwise required 71 72 to be stated in an indictment, unless the grounds upon which 73 the finding will be sought are alleged in the indictment or 74 presentment upon which the matter is being tried; and
 - (iv) Does not apply with respect to cases not affected by the amendments and in those cases the prior provisions of this section apply and are construed without reference to the amendments.
- 79 (v) Insofar as the amendments relate to mandatory 80 sentences restricting the eligibility for parole, all matters 81 requiring a mandatory sentence shall be proved beyond a 82 reasonable doubt in all cases tried by the jury or the court.
- 83 (E) As used in this section, "felony crime of violence 84 against the person" means felony offenses set forth in article 85 two, three-e, eight-b or eight-d, chapter sixty-one of this 86 code; and
- 87 (F) As used in this section, "felony offense where the 88 victim was a minor child" means any felony crime of 89 violence against the person and any felony violation set forth 90 in article eight, eight-a, eight-c or eight-d, chapter sixty-one 91 of this code.
- 92 (G) For the purpose of this section, the term "firearm" 93 means any instrument which will, or is designed to, or may

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- readily be converted to expel a projectile by the action of an explosive, gunpowder or any other similar means.
 - (2) Is not in punitive segregation or administrative segregation as a result of disciplinary action;
 - (3) Has prepared and submitted to the Parole Board a written parole release plan setting forth proposed plans for his or her place of residence, employment and, if appropriate, his or her plans regarding education and post-release counseling and treatment: Provided, That an inmate's application for parole may be considered by the board without the prior submission of a home plan, but the inmate shall have a home plan approved by the board prior to his or her release on parole. The Commissioner of Corrections or his or her designee shall review and investigate the plan and provide recommendations to the board as to the suitability of the plan: Provided, That in cases in which there is a mandatory thirty-day notification period required prior to the release of the inmate, pursuant to section twenty-three of this article, the board may conduct an initial interview and deny parole without requiring the development of a plan. In the event the board believes parole should be granted, it may defer a final decision pending completion of an investigation and receipt of recommendations. Upon receipt of the plan together with the investigation and recommendation, the board, through a panel, shall make a final decision regarding the granting or denial of parole; and
 - (4) Has satisfied the board that if released on parole he or she will not constitute a danger to the community.
- 122 (c) Except in the case of an inmate serving a life sentence, 123 a person who has been previously twice convicted of a felony 124 may not be released on parole until he or she has served the 125 minimum term provided by law for the crime for which he or

- she was convicted. An inmate sentenced for life may not be
- paroled until he or she has served ten years, and an inmate
- sentenced for life who has been previously twice convicted
- of a felony may not be paroled until he or she has served
- 130 fifteen years: Provided, That an inmate convicted of first
- degree murder for an offense committed on or after June 10,
- 132 1994, is not eligible for parole until he or she has served
- 133 fifteen years.
- (d) In the case of an inmate sentenced to a state
- correctional institution regardless of the inmate's place of
- detention or incarceration, the Parole Board, as soon as that
- inmate becomes eligible, shall consider the advisability of his
- or her release on parole.
- (e) If, upon consideration, parole is denied, the board
- shall promptly notify the inmate of the denial. The board
- shall, at the time of denial, notify the inmate of the month and
- 142 year he or she may apply for reconsideration and review.
- 143 The board shall at least once a year reconsider and review the
- case of every inmate who was denied parole and who is still
- eligible: *Provided*, That the board may reconsider and review
- parole eligibility any time within three years following the
- denial of parole of an inmate serving a life sentence with the
- 148 possibility of parole.
- (f) Any inmate in the custody of the commissioner for
- service of a sentence who reaches parole eligibility is entitled
- to a timely parole hearing without regard to the location in
- which he or she is housed.
- (g) The board shall, with the approval of the Governor,
- adopt rules governing the procedure in the granting of parole.
- No provision of this article and none of the rules adopted
- under this article are intended or may be construed to
- 157 contravene, limit or otherwise interfere with or affect the

authority of the Governor to grant pardons and reprieves, commute sentences, remit fines or otherwise exercise his or her constitutional powers of executive clemency.

- (h) (1) The Division of Corrections shall promulgate policies and procedures for developing a rehabilitation treatment plan created with the assistance of a standardized risk and needs assessment. The policies and procedures shall provide for, at a minimum, screening and selecting inmates for rehabilitation treatment and development, using standardized risk and needs assessment and substance abuse assessment tools, and prioritizing the use of residential substance abuse treatment resources based on the results of the standardized risk and needs assessment and a substance abuse assessment. The results of all standardized risk and needs assessments are confidential.
 - (2) An inmate shall not be paroled under paragraph (B), subdivision (1), subsection (b) of this section solely due to having successfully completed a rehabilitation treatment plan, but completion of all the requirements of a rehabilitation treatment plan along with compliance with the requirements of subsection (b) of this section creates a rebuttable presumption that parole is appropriate. The presumption created by this subdivision may be rebutted by a Parole Board finding that, according to the standardized risk and needs assessment, at the time parole release is sought the inmate still constitutes a reasonable risk to the safety or property of other persons if released. Nothing in subsection (b) of this section or in this subsection may be construed to create a right to parole.
 - (i) Notwithstanding the provisions of subsection (b) of this section, the Parole Board may grant or deny parole to an inmate against whom a detainer is lodged by a jurisdiction

- other than West Virginia for service of a sentence of incarceration, upon a written request for parole from the inmate. A denial of parole under this subsection precludes consideration for parole for a period of one year or until the provisions of subsection (b) of this section are applicable.
- (j) If an inmate is otherwise eligible for parole pursuant to subsection (b) of this section and has completed the rehabilitation treatment program required under subsection (g) of this section, the Parole Board may not require the inmate to participate in an additional program, but may determine that the inmate must complete an assigned task or tasks prior to actual release on parole. The board may grant parole contingently, effective upon successful completion of the assigned task or tasks, without the need for a further hearing.
 - (k) (1) The Division of Corrections shall supervise all probationers and parolees whose supervision may have been undertaken by this state by reason of any interstate compact entered into pursuant to the Uniform Act for Out-of-State Parolee Supervision.
 - (2) The Division of Corrections shall provide supervision, treatment/recovery and support services for all persons released to mandatory supervision under section twenty-seven, article five, chapter twenty-eight of this code.
 - (l) (1) When considering an inmate of a state correctional center for release on parole, the Parole Board panel considering the parole shall have before it an authentic copy of or report on the inmate's current criminal record as provided through the West Virginia State Police, the United States Department of Justice or any other reliable criminal information sources and written reports of the warden or

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- superintendent of the state correctional institution to which the inmate is sentenced:
- (A) On the inmate's conduct record while in custody, including a detailed statement showing any and all infractions of disciplinary rules by the inmate and the nature and extent of discipline administered for the infractions;
 - (B) On improvement or other changes noted in the inmate's mental and moral condition while in custody, including a statement expressive of the inmate's current attitude toward society in general, toward the judge who sentenced him or her, toward the prosecuting attorney who prosecuted him or her, toward the policeman or other officer who arrested the inmate and toward the crime for which he or she is under sentence and his or her previous criminal record:
 - (C) On the inmate's industrial record while in custody which shall include: The nature of his or her work, occupation or education, the average number of hours per day he or she has been employed or in class while in custody and a recommendation as to the nature and kinds of employment which he or she is best fitted to perform and in which the inmate is most likely to succeed when he or she leaves the state correctional institution; and
 - (D) On any physical, mental, psychological or psychiatric examinations of the inmate.
- 246 (2) The Parole Board panel considering the parole may 247 waive the requirement of any report when not available or not 248 applicable as to any inmate considered for parole but, in 249 every case, shall enter in its record its reason for the waiver: 250 *Provided*, That in the case of an inmate who is incarcerated 251 because the inmate has been found guilty of, or has pleaded 252 guilty to, a felony under the provisions of section twelve,

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253 article eight, chapter sixty-one of this code or under the 254 provisions of article eight-b or eight-c of said chapter, the 255 Parole Board panel may not waive the report required by this 256 subsection. The report shall include a study and diagnosis of 257 the inmate, including an on-going treatment plan requiring 258 active participation in sexual abuse counseling at an approved 259 mental health facility or through some other approved 260 program: Provided, however, That nothing disclosed by the 261 inmate during the study or diagnosis may be made available 262 to any law-enforcement agency, or other party without that 263 inmate's consent, or admissible in any court of this state, 264 unless the information disclosed indicates the intention or 265 plans of the parolee to do harm to any person, animal, 266 institution or to property. Progress reports of outpatient 267 treatment are to be made at least every six months to the 268 parole officer supervising the parolee. In addition, in such 269 cases, the Parole Board shall inform the prosecuting attorney 270 of the county in which the person was convicted of the parole 271 hearing and shall request that the prosecuting attorney inform 272 the Parole Board of the circumstances surrounding a 273 conviction or plea of guilty, plea bargaining and other 274 background information that might be useful in its 275 deliberations.

(m) Before releasing any inmate on parole, the Parole Board shall arrange for the inmate to appear in person before a Parole Board panel and the panel may examine and interrogate him or her on any matters pertaining to his or her parole, including reports before the Parole Board made pursuant to the provisions of this section: *Provided*, That an inmate may appear by video teleconference if the members of the Parole Board panel conducting the examination are able to contemporaneously see the inmate and hear all of his or her remarks and if the inmate is able to contemporaneously see each of the members of the panel conducting the examination and hear all of the members' remarks. The panel

- shall reach its own written conclusions as to the desirability
 of releasing the inmate on parole and the majority of the
 panel considering the release must concur in the decision.
 The warden or superintendent shall furnish all necessary
 assistance and cooperate to the fullest extent with the Parole
 Board. All information, records and reports received by the
 Parole Board shall be kept on permanent file.
- 295 (n) The Parole Board and its designated agents are at all 296 times to have access to inmates imprisoned in any state 297 correctional institution or in any jail in this state and may 298 obtain any information or aid necessary to the performance 299 of its duties from other departments and agencies of the state 300 or from any political subdivision of the state.
 - (o) The Parole Board shall, if requested by the Governor, investigate and consider all applications for pardon, reprieve or commutation and shall make recommendation on the applications to the Governor.
 - (p) (1) Prior to making a recommendation for pardon, reprieve or commutation, the board shall notify the sentencing judge and prosecuting attorney at least ten days before the recommendation.
 - (2) Notwithstanding any other provision of law to the contrary, if the board grants a person parole, the board shall provide written notice to the prosecuting attorney and circuit judge of the county in which the inmate was prosecuted, that parole has been granted. The notice shall be sent by certified mail, return receipt requested, and include the anticipated date of release and the person's anticipated future residence. A written statement of reasons for releasing the person, prepared pursuant to subsection (b) of this section, shall be provided upon request.

| 319 | (q) A parolee shall participate as a condition of parole in |
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| 320 | the litter control program of the county to which he or she is |
| 321 | released to the extent directed by the Parole Board, unless the |
| 322 | board specifically finds that this alternative service would be |
| 323 | inappropriate. |

| foregoing bill is correctly e | on Enrolled Bills hereby certifies that the enrolled. |
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